

To the Honorable Council City of Norfolk, Virginia

May 19, 2015

From:

George M. Homewood, AICP, CFM, Planning Director

Subject:

Zoning Text Amendment to permit Adult Day Care within C-3 (Retail Center) District

Reviewed:

Ward/Superward: Citywide

Ronald H. Williams Jr., Deputy City Manager

Approved:

War Down

Item Number:

PH-6

Marcus D. Jones, City Manager

- I. <u>Staff Recommendation:</u> Approval
- II. Commission Action: By a vote of 7 to 0, the Planning Commission recommends Approval
- III. Request: Zoning Text Amendment to permit Adult Day Care within the C-3 zoning district
- IV. Applicant: City Planning Commission on behalf of a request by Sentara Healthcare

V. Description:

- Sentara Healthcare through its Sentara PACE (Program of All-inclusive Care for the Elderly) operates Adult Day Care facilities in Chesapeake and Virginia Beach in shopping centers.
- Currently the Norfolk Zoning Ordinance allows these facilities in the C-1 (Limited Commercial) and C-2 (Corridor Commercial) districts but not in the C-3 (Retail Center) district.
- Child Day Care Facilities are currently allowed in all three commercial districts.
- Sentara has requested that the Planning Commission consider amending the Zoning Ordinance to allow Adult Day Care as a permitted use in the C-3 zoning district.

Staff point of contact: Lenny Newcomb, CFM at 664-4764, lenny.newcomb@norfolk.gov

Attachments:

- Staff Report to CPC dated April 23, 2015 with attachments
- Proponents and Opponents
- Ordinance



Planning Commission Public Hearing: April 23, 2015

Executive Secretary: <u>George M. Homewood, AICP, CFM</u>
Staff: Lenny Newcomb, CFM

| Staff Report | | Item No. 2 | | | | |
|--------------|--------------------------|---|--|--|--|--|
| Applicant | City Planning Cor | City Planning Commission | | | | |
| Request | Zoning Text Amendment | Amend Table 6A, "Table of Land Uses", Chapter 6 (Commercial Districts) to permit Adult Day Care facilities in the C-3 (Retail Center) District | | | | |

A. Summary of Request

- Sentara Healthcare through its Sentara PACE (Program of All-inclusive Care for the Elderly) operates Adult Day Care facilities in Chesapeake and Virginia Beach in shopping centers.
- Currently the Norfolk Zoning Ordinance allows these facilities in the C-1 (Limited Commercial) and C-2 (Corridor Commercial) districts but not in the C-3 (Retail Center) district.
- Child Day Care Facilities are currently allowed in all three commercial districts.
- Sentara has requested that the Planning Commission consider amending the Zoning Ordinance to allow Adult Day Care as a permitted use in the C-3 zoning district.

B. Plan Consistency

The proposed zoning text amendments are consistent with *plaNorfolk2030*, which supports modifications to support business investment.

C. Zoning Analysis

- i. General
 - Adult Day Care facilities provide services such mild recreation activities, mentally stimulating interaction, light meals, rehabilitation and medical services, and assistance with daily medications.
 - · There are no overnight stays.
 - Shopping centers are currently attracting more diverse uses than in previously times.
 - Given the size of shopping centers located in the C-3 district, Adult Day Care facilities would be compatible uses with the other commercial uses allowed.

ii. Parking

 Adult Day Care facilities would not require any additional parking than the other commercial use allowed in the C-3 districts.

D. Transportation Impacts

Adult Day Care facilities would not create any additional traffic levels than those created by the other uses allowed in the C-3 district.

E. Impact on the Environment

The operation of an Adult Day Care facility in a shopping center would not create any adverse impacts upon the environment.

F. Impact on Surrounding Area/Site

The operation of an Adult Day Care facility in a shopping center should not have an impact on the surrounding area.

G. Communication Outreach/Notification

Legal notification was placed in The Virginian-Pilot on April 9 and 16.

H. Recommendation

Staff recommends that the zoning text amendment be approved.

Attachments:

Proposed Table of Commercial Land Uses

Proponents and Opponents

Proponents

None

Opponents

None

04/22/2015 tsv

Form and Correctness Approve

By Office of the City Attorney

Contents Approved:

By <u>formand the Newcensty</u>

NORFOLK, VIRGINIA

ORDINANCE No.

AN ORDINANCE TO AMEND AND REORDAIN TABLE 6-A OF THE ZONING ORDINANCE OF THE CITY OF NORFOLK, 1992, IN ORDER TO ALLOW "DAY CARE CENTER, ADULT" AS A PERMITTED USE IN THE C-3 (RETAIL CENTER COMMERCIAL) DISTRICT.

BE IT ORDAINED by the Council of the City of Norfolk:

Section 1:- That table 6-A of the Zoning Ordinance of the City of Norfolk, 1992 (as amended), entitled "Table of Land Uses," is hereby amended and reordained so as to allow "Day Care Center, Adult" as a permitted use in the C-3 (Retail Center Commercial) District. The table shall read as set forth in "Exhibit A," attached hereto.

Section 2:- The Council hereby finds that this zoning amendment is required by public necessity, convenience, general welfare, or good zoning practice.

Section 3:- That this ordinance shall be in effect from the date of its adoption.

ATTACHMENT: Exhibit A (4 pages)

EXHIBIT A

COMMERCIAL DISTRICTS TABLE 6-A – TABLE OF LAND USES

| LAND USES | | DIST | RICTS | | COMMENTS |
|--|-----|------|-------|-----|---|
| P = Permitted Use | | D.51 | | | |
| S = Special Exception Use | C-1 | C-2 | C-3 | C-4 | |
| RESIDENTIAL USES | | | | | |
| Mixed Uses | S | S | | | |
| OFFICE USES | | | | | |
| Laboratory | | Р | | | |
| Office | Р | Р | Р | | |
| Office, Contractor (no exterior storage) | | Р | Р | | |
| Office/Clinic, Medical | | Р | Р | | |
| Office, Veterinary | | Р | Р | | |
| COMMERCIAL USES | | | | | |
| Adult Movie Theater | | S | | | Subject to the requirements of §25- 10.1, Adult uses |
| Adult Novelty Store | | S | | | Subject to the requirements of §25- 10.1, Adult uses |
| After Hours Membership Organization | | S | S | | |
| Antique Store | Р | Р | Р | | |
| Art Gallery | Р | Р | Р | | |
| Auction House | | Р | | | |
| Automobile and Truck Rental | | Р | | Р | 2 |
| Automobile and Truck Repair | | S | S | Р | Subject to the requirements of §25- 10.3, Automobile repair and gas station |
| Automobile Sales and Service | | S | | Р | Subject to the requirements of §25 10.7, Automobile sales and service |
| Boat Sales and Service | | Р | | Р | |
| Brewpub | | S | S | | * |
| Car Wash | | S | | S | |

| LAND USES P = Permitted Use S = Special Exception Use | | DIST | RICTS | | COMMENTS |
|---|---|------|-------|-----|--|
| | | C-2 | C-3 | C-4 | |
| Check Cashing Establishment | | S | | | |
| Commercial Drive-Through | S | S | S | S | Subject to the requirements of §25- 10.8, Commercial drive-through facility |
| Convenience Store, 24-Hours (no fuel sales) | S | S | S | | |
| Convenience Store, 24-Hours (with fuel sales) | S | S | S | | Subject to the requirements of §25- 10.3, Automobile repair and gas station. Subject to the requirements of §13- 6.6 Motor fuel pumps, islands and curbs. |
| Eating Establishment | Р | Р | Р | Р | |
| Eating and Drinking Establishment | S | S | S | S | Subject to the requirements of §25- 10.1, Adult uses |
| Entertainment Establishment | S | S | S | S | Subject to the requirements of §25-10.1, Adult uses |
| Farmer's Market | | Р | | Р | - |
| Financial Institutions | Р | Р | Р | | |
| Flea Market, Indoor | | S | | S | |
| Flea Market, Outdoor | | | | S | |
| Funeral Home | | Р | | | |
| Gas Station | S | S | S | | Subject to the requirements of §25-10.3, Automobile repair and gas station. Subject to the requirements of §13-6.6 Motor fuel pumps, islands and curbs. |
| Health and Fitness Facility | Р | Р | Р | | |
| Hotel/Motel | | Р | Р | | Subject to the permit requirements of Norfolk City Code chapter 22, article II (§ 22-27 et seq.) |
| Kennel (with outdoor area) | | S | S | | Subject to the requirements of § 25- 10.11, Kennel (with outdoor area) |
| Kennel (with no outdoor area) | | S | S | | |
| Marina (without boat repair) | | Р | | | |
| Mini-Warehouse | | Р | S | Р | |

| LAND USES P = Permitted Use S = Special Exception Use | | DIST | RICTS | | COMMENTS |
|--|---|------|-------|-----|---|
| | | C-2 | C-3 | C-4 | |
| Pawnshop | | S | | | |
| Payday Loan-Auto Title Loan Establishment | | S | | | |
| Personal Watercraft Rental | | S | | | Subject to the requirements of § 25- 10.6, Rental of personal watercraft |
| Recreation Center, Commercial | | S | S | | - |
| Recreational Sports, Indoor | | Р | Р | | |
| Recreational Sports, Outdoor | | S | S | Р | |
| Retail Goods Establishment | Р | Р | Р | | |
| Retail Goods Establishment (operating after midnight) | S | S | S | | |
| Retail Services Establishment | Р | Р | Р | | |
| Retail Services Establishment (operating after midnight) | S | S | S | | |
| Sale of Alcoholic Beverages for Off-Premises Consumption | S | S | S | | Subject to the requirements of §25- 10.1, Adult uses |
| Sale of Distilled Spirits | | S | S | | Subject to the requirements of §25- 10.1, Adult uses |
| Studio, Arts | Р | Р | Р | | |
| Studio, Dance | Р | Р | Р | | |
| Theater | | Р | Р | | |
| Therapeutic Massage Facility | | Р | | | |
| Used Books/Media Sales | | Р | Р | | |
| Used Merchandise Sales | | S | S | | |
| Vendor | | Р | Р | Р | Subject to the requirements of City Code § 42 – Article I-A |
| PUBLIC AND CIVIC USES (Sites < 1 Acre) | | | | | |
| Amphitheater, Arena, Stadium | | | | S | |
| Broadcast Studio | | Р | P | | |
| Communication Tower (commercial) | S | S | S | S | Subject to the requirements of §25 10.5, Communication towers |
| Day Care Center, Adult | Р | P | P | | |
| Day Care Center, Child | Р | Р | P | | |

| LAND USES | | DIST | RICTS | | |
|---|-----|------|-------|-----|----------|
| P = Permitted Use | | | | | COMMENTS |
| S = Special Exception Use | C-1 | C-2 | C-3 | C-4 | |
| Educational Facility, Professional and Vocational | | Р | | | |
| Governmental Operations (non-industrial) | Р | Р | Р | Р | |
| Hiring Hall | | Р | | | |
| Membership Organization | Р | Р | Р | Р | |
| Museum | Р | Р | | | |
| Utility Facility | Р | Р | Р | Р | |
| Religious Institution | Р | Р | Р | Р | |
| Yacht Club, Country Club | | Р | | | |
| INDUSTRIAL USES | | | | | |
| Boat Dry Storage Facility | | S | | | |
| Recycling Collection Station | | Р | Р | | |
| Microbrewery | | S | S | | |